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Report of the Police and Crime Commissioner to the Chair and Members of the Cleveland Police and Crime Panel

10 December 2015

Commissioning Update Report

1.0 Purpose of Report

To provide members of Cleveland Police and Crime Panel with a brief update in regards to the PCC Commissioning Programme.

2.0 Background

- 2.1 Section 9 of the Police Reform and Social Responsibility Act 2011 provides PCCs with the power to award crime and disorder grants to any organisations and projects they consider will help them achieve their crime prevention and wider priorities.
- 2.2 In 2013-14, Police and Crime Commissioners (PCCs) received funding from the new Home Office Community Safety Fund (CSF). The CSF was un-ringfenced and PCCs were able to use it to commission services that help tackle drugs and crime, reduce re-offending, and improve community safety in their force area.
- 2.3 In addition, the Government consultation, 'Getting it Right for Victims and Witnesses', concluded that victims should experience high quality support tailored according to need and that this would be best achieved through a mixed economy of local and national commissioning. Within this new landscape for victims' services commissioning, the Ministry of Justice (MoJ) will

remain responsible for providing some services at a national level, while PCCs will become responsible for commissioning the majority of emotional and practical support services for victims of crime in their local areas from October 2014.

- 2.4 Along with the 26 other member states, the UK is bound by the obligations in the EU Victims Directive, established minimum standards on the rights, support and protection of victims of crime that must be available to victims and, in some instances, to their families, in accordance with their needs and the harm caused by the crime.
- 2.5 Underpinning this is The Code of Practice for Victims of Crime came into force on 10th December 2013 and recently updated in October 2015. This statutory document set out the services and information victims of crime are entitled to from criminal justice agencies, including the police from the moment they report a crime to the end of the trial. The definition of a victim as per the code includes 'a person who has suffered harm, including physical, mental or emotional harm or economic loss which was directly caused by criminal conduct criminal conduct'.
- 2.6 Therefore, Grant funding for the commissioning of services is now provided to the Police and Crime Commissioners by the MoJ under powers given to the Secretary of State by section 56 of the Domestic Violence, Crime and Victims Act 2004. This shifts the responsibilities of awarding the grant funding by allowing the PCC's to 'pay such grants to such persons as they consider appropriate in connection with measures which appear to them to be intended to assist victims, witnesses or other persons affected by offences'.
- 2.7 To facilitate the above obligations for victim services and wider community grant funding, the Office of the Police and Crime Commissioner has implemented a new process for all grant funding allocated in support of the Victims Code of Practice. The new process involves the following key stages:
 - Completion of a funding application form
 - A decision Record form (approving or rejecting the application)
 - A grant agreement (for values over £10k)
 - Grant return forms (as part of performance management process)

3.0 PCC Initiatives and Victims and Witnesses Services

3.01 The PCC has allocated a budget of £2,125k to support Community Safety and PCC Initiatives and deliver Victims and Witnesses services during 2015/16. £1,410k was allocated to the Community Safety and PCC Initiatives budget and £715k to Victims and Witnesses Services.

3.02 In addition to this the PCC established a Community Safety fund during 2014/15 which is earmarked for expenditure in this area. The fund had £494k in at the start of 2015/16 and will be used as needed in the current financial year. The position as at the end of September is as per the table below:

PCC Initiatives and Vicitms and Witnesses	Original 2015/16 Budget	Funding allocated to end of Sept	Funding to be allocated
Category of Spend	£000s	£000s	£000s
PCC Initiatives	1,410	1,021	(389)
Victims and Witnesses Services	715	796	81
Community Safety Fund	0	229	229
(To be funded from reserve as needed)			
Total Budget	2,125	2,046	(79)

- 3.03 There is a significant amount of work on going around these areas in terms of assessing areas to spend some of the funds that have yet been allocated, ensuring those schemes that have been awarded funding deliver against the expected outcomes and also embedding new services such as Victims Referral services.
- 3.04 Regular meetings are held to discuss the allocation of funds based on bids received, how they align with the PCC's objectives taking into account available resources. The funding allocations will be updated as the year progresses. At this stage it is assumed that all funds will be spent.
- 3.05 A full list of all grant funding allocated can be found on the PCCs website. All grants over £10,000 allocated in 2015/16 can be found at appendix 1.

4.0 Conclusion

4.01 A Commissioning Plan for 2016/17 is currently in development and will be finalised once the budget for 2016/17 has been agreed.

Barry Coppinger
Police and Crime Commissioner for Cleveland

Any particular conditions of allocations are based on a grant agreement with the recipient.

Purpose	Reason	Recipient	2015/16 Allocation
Referral Services for Victims	Requirement for independent organisation to provide a contact and referral service for victims of crime. The Police and Crime Commissioners for Cleveland and Durham have made clear their commitment to put victims at the heart of criminal justice processes. They jointly Chair the Cleveland and Durham Criminal Justice Board and each have Victims Strategic Planning Groups, a partnership meeting that offers advice and guidance on improving Victims Services. They are committed in their shared vision for the future of ensuring that every victim of crime and anti-social behaviour benefits from the best possible service according to their needs. Victim Support has provided a pricing structure that offers: • A shared Victim Care Unit for Durham and Cleveland that will be based within the existing Victim Support estate for 2015/16; and • A local network of staff and volunteers directly helping victims with emotional and practical support in each OPCC area. The delivery of the Services outlined within the attachment across both Cleveland and Durham will cost £557,000.	Victim Support	£267,000.00

Purpose	Reason	Recipient	2015/16 Allocation
Youth Offender Services - YOT	The Triage model brings YOT expertise and assessment processes to assist the Police with decision making at the earliest stage. Triage takes place at the point that a young person comes to the attention of the Police and acts as a 'gateway' whereby all young people can be rapidly assessed to ensure that they are dealt with swiftly and effectively. YOTs are the pioneers of restorative justice services in Cleveland. Restorative justice processes empower victims and holds offenders to account for what they've done. YOS Reparation is also now included as part of the menu of options for the public to select for Community Remedy.	Stockton, Hartlepool and South Tees Youth Offending Team	£200,000.00
Arrest Referral Service provided by Force	Arrest Referral Service for offenders with substance misuse issues.	Cleveland Police	£200,000.00
ASB Youth activities	This initiative will provide support to third sector organisations across Cleveland's local Policing areas to deliver a range of early intervention, diversionary and positive activities and initiatives centred around assertive youth work for young people aged 8-19 to reduce the risk of offending, and to divert those involved in offending and ASB towards positive and engaging activities.	Four Cleveland Community Safety Partnerships	£120,000.00
Domestic Violence Services (CSP IDVA Contribution)	The IDVA service provides a range of options to improve the safety of victims and their families, offering information and support, crisis intervention, safety planning, advocacy and practical and emotional support to enable victims to make positive changes, reduce risk and minimise the risk of repeat victimisation. Overall the service ensures that the holistic needs of victims and their families are met by working in partnership with a range of local organisations to cope with the immediate impact of domestic abuse and recover from the harm experienced.	Four Cleveland Community Safety Partnerships	£120,000.00

Purpose	Reason	Recipient	2015/16 Allocation
Integrated Offender Management (IOM)	The initiative will establish a Single Integrated Offender Management Scheme across Cleveland. This will involve the creation of a central 'Hub' with staff co-located within the prison setting at Holme House Prison.	Four Cleveland Community Safety Partnerships	£117,000.00
Restorative Justice Projects	Restorative Justice is proven to be successful in improving victim satisfaction with the criminal justice system. The benefits of RJ can be helpful for both victims and offenders. It gives victims a chance to have their say, ask questions, get an apology from the offender and achieve a sense of closure. Each local policing area has been developing their own local approaches to restorative justice, however by providing a single point of contact for a range of restorative interventions linked to Cleveland Police Restorative Justice Co-ordinator and a 'Central Hub' there is clear potential to ensure that restorative justice is offered to all victims and offenders in each of the local policing areas. This will improve communication and partnership working on a neighbourhood level providing a co-ordinated response to neighbourhood issues between neighbourhood policing, and local authority anti-social behaviour teams.	Four Cleveland Community Safety Partnerships	£95,000.00

Purpose	Reason	Recipient	2015/16 Allocation
Operation Encompass Pilot	Domestic Violence is a significant problem in the Cleveland Police area with incidents in each of the 4 local authority areas exceeding the regional and national average for crimes per 1000 population. Local statutory agencies and voluntary sector providers have become increasingly aware that the needs of the children in the household are often overlooked. This initiative, based on successful work pioneered in other Police Force areas, acknowledges that children need additional support and protection at the point of crisis. Police Officers attending a domestic violence incident will record the details of any school age child in the household. This information will be passed on to the school before 9am the next day to ensure appropriate support and oversight is provided.	Safe in Tees Valley Ltd	£86,073
Additional SARC ISVA and awareness campaign	Additional SARC ISVA and awareness campaign SARC	South Tees PCT	£66,647.00
Child ISVA Barnados	To provide emotional and practical support to anyone under 18 who has experienced sexual violence acutely or historically through adding to our existing ISVA provision. Barnardos SECOS currently have one full time home office funded ISVA and wish to continue to complement this service with an additional ISVA in partnership with the SARC. We will use the Barnardos model of engagement and practice by working within the 4As (Attention, Access, Assertive Outreach and Advocacy) to ensure that the specific needs of children and young people are met by specialists in the field of child development and the impact of trauma.	Barnados	£64,350.00
SARC Contribution	SARCs are the hub for all sexual abuse cases. The SARC offers support to victims including specialist medical and forensic services for anyone who has been raped or sexually assaulted. The SARC is jointly funded by the PCC and NHS England.	South Tees PCT	£51,560.00

Purpose	Reason	Recipient	2015/16 Allocation
Victim Referral Pilot	The aim of the pilot is to trial integrated support for victims of crime. The team are co-located with Cleveland Police at Police Headquarters and aims to identify those victims who are vulnerable, intimidated, persistently targeted or a victim of a serious offence and require enhanced support.	Victim Support	£46,185.00
Show Racism the Red Card - SRtRC	Show Racism the Red Card work are working on behalf of the PCC to deliver sessions in school and also run a number of training sessions for teaching staff to enable them to tackle racism in schools more confidently, proactively and effectively.	SRtRC	£44,000.00
Domestic Violence Services (MSP)	This initiative sits within a 'One Stop Shop' approach to supporting victims of domestic violence from the point of access, through our 'same day response' duty team, to achieving Safety, Social Justice and improved Health and Well Being. This post focusses on High Risk domestic violence cases working closely with Cleveland Police to provide Advocacy within Criminal and Civil Court processes; practical support and advice to progress criminal cases; Victim Personal statements to assist the Courts in Sentencing Offenders; arranging Special measures; and meeting a range of practical needs to enhance safety and increase confidence in the criminal justice system.	My Sisters Place (Charity)	£41,855.00
Cadets Contribution	Provision of Cadet Service	Safe in Tees Valley Ltd	£36,000.00

Purpose	Reason	Recipient	2015/16 Allocation
Kidz Konnekt	The families of the young people involved should have a sense that there are others looking out for the best interests of their child and somewhere they can feel safe for the child to attend and take part in positive activities. Young people and families can be supported through issues by KK staff and supported in multi-agency meetings utilising local common assessment processes. The Police force will be able to see the direct benefits in recorded numbers of crimes and anti-social behaviour and have a partner service that can react to hot spot activities and target families and provide joint initiatives. Schools have shown great support for our initiatives in the past and comment on how pupils behaviour changes when involved in project work with KK or are receiving one-to-one support from staff. We will be able to support other Youth Service providers in the area with Detached Street Work and centre based activities or programs over school holidays when they shut down to keep young people engaged in positive activities.	Kidz Konnekt	£35,700.00
ISVA Service - Teesside	MOJ Funding transferred to the Police Crime Commissioner. This funding will support Arch to continue and sustain the level of service provision we currently deliver across Teesside by continuing to extending our opening hours by 15 hours per week. This will ensure accessibility to clients who work or are in College / School and cannot access our services during normal opening hours without disruption to their employment or education. This funding will be used to enhance and expand our service by paying for an additional 600 support sessions for victims and witnesses over the one year period 2015/16.	ARCH	£32,257.00
RJ Co-ordinator Post	The provision of a co-ordinator to assist in the development of the RJ process for Cleveland	Cleveland Police	£31,597.00

Purpose	Reason	Recipient	2015/16 Allocation
Society for the Promotion & Advancement of Romany Culture (SPARC)	Supporting victims of hate crime and anti-social behaviour in the Gypsy and Traveller communities in Cleveland.	SPARC Charity	£27,194.00
Adult Protection Contribution	Any adult at risk of abuse, exploitation or neglect should be able to access support to enable them to live a life free from violence and abuse.	Local Authorities Adult Safeguarding Boards	£27,000.00
Criminal Justice Board Contribution	Payment to the Criminal Justice Board for their services from the Probation Service	Probation Service (Shared with Durham PCC)	£25,000.00
Community Mediation (Community Remedy)	Community Mediation 25 community mediations 10 family mediations 10 Anger Management Training courses	Unite	£20,000.00
Barnardos - ISVA project worker	To provide emotional and practical support to anyone under 18 who has experienced sexual violence acutely or historically by adding to our existing ISVA provision across Teesside. Barnardos SECOS has two full time ISVAs and wishes to complement this service with an additional ISVA in partnership with the SARC.	Barnados	£19,547.00
Crimestoppers Contribution	Facilitates anonymity for people giving information regarding crimes	Crimestoppers charity	£18,569.00

Purpose	Reason	Recipient	2015/16 Allocation
The provision of support for victims of Honour Based Violence, Forced Marriage and Female Genital Mutilation	The Halo Project is meeting the needs of victims of forced marriage, honour based violence and FGM. We are also the lead agency for key stakeholders, partnerships and agencies providing specialist provision, awareness and safeguarding for victims.	Halo	£15,000.00
Local Children's Safeguarding – Stockton LSCB	A contribution to the multi-agency safeguarding board to ensure delivery of the Board's strategy and plans.	SLSCB	£16,683.00
Local Children's Safeguarding – Middlesbrough LSCB	A contribution to the multi-agency safeguarding board to ensure delivery of the Board's strategy and plans.	MLSCB	£14,689.00
Local Children's Safeguarding – Hartlepool LSCB	A contribution to the multi-agency safeguarding board to ensure delivery of the Board's strategy and plans.	HLSCB	£14,068.00
Seconded Prison Officer - HMP Holme House	The proposed initiative is to continue the role that the Prison Officer plays within the IOM model/hub. The service that this role offers is formed around the key aspects of enhanced access for the team to their cohort within custody, accurate and efficient information sharing processes which provide additionally to the partner agencies. The IOM prison officer assists in providing a comprehensive picture is respect of an offender's risk factors and pathway needs which assists the team to support an offender, protect the public and reduce the risk of re-offending. The fast track access to the cohort, information sharing and adoption of an HMPS single point of contact for partner agencies, is unique and would be extremely difficult to achieve without the IOM Prison Officer Role.	HMP Holme House	£13,841.33

Purpose	Reason	Recipient	2015/16 Allocation
Operation Encompass	A competitive tendering exercise was carried out to identify a suitable organisation that would carry out a comprehensive evaluation of Operation Encompass in Hartlepool. Teesside University have been awarded the contract.	Teesside University	£12,000
Kicks - Middlesbrough Football Club Foundation	The proposed service we plan to deliver is 3 hours of activities per week per venue, so a total of 9 delivery hours a week in addition to hours currently delivered across our other Kicks venues. During the 3 hours the first hour will consist of a mini-kicks session aimed at 8-13 year olds and the two hours following this will consist of a kicks session aimed at 14-19 year olds.	MFC Foundation	£11,800.00
Redcar Child Safeguarding Board	A contribution to the multi-agency safeguarding board to ensure delivery of the Board's strategy and plans.	Redcar Child Safeguarding Board	£11,503.00
Eva Women's Aid	Match funding with the Home Office to provide ISVA services in Redcar and Cleveland	Eva Women's Aid	£11,500.00
Fairbridge Programme (Community Remedy)	To provide targeted support for 10 individuals on the Princes Trust Fairbridge Programme to help Victims, Witnesses and perpetrators of crimes to break the cycle.	Prince's Trust	£10,940.00
Safer Future Communities	Contribution to voluntary sector to help co-ordinate and support the third sector in developing business cases and co-ordinating activities in Cleveland	Middlesbrough Voluntary Development Agency	£10,000.00